

SD DOC ANNUAL REPORT FISCAL YEAR 2013



Our Mission: To protect the citizens of South Dakota by providing safe and secure facilities for juveniles and adult offenders committed to our custody by the courts, to provide effective community supervision to offenders upon their release and to utilize evidence-based practices to maximize opportunities for rehabilitation.

Our Vision: A national leader in corrections that enhances public safety by employing evidence-based practices to maximize the rehabilitation of offenders.

Our Values: We value our staff as our greatest asset.

We value a safe environment for staff and offenders.

We value community support and collaboration.

We value public trust in the operation of our department.

We value the use of evidence-based practices to maximize offender rehabilitation.

We value diversity and the respect for all individuals.

We value professionalism, teamwork and the highest standard of ethics.

We value investment in our staff through training in sound correctional practice and through the provision of opportunities for development and career advancement.

Greetings,

The difference between perseverance and obstinacy is: The one often comes from a strong will, and the other from a strong won't. I am pleased that DOC folks have perseverance.

The South Dakota Public Safety Improvement Act (SDPSIA) was passed by the 2013 Legislature. Implementation has been a challenge comprised of many moving parts and requiring the collaboration of the Department of Corrections with our sister agencies Tribal Relations, the Unified Judicial System, the Department of Social Services, and the Attorney General's Office. We have laid a good foundation in the areas assigned to DOC, and I appreciate our staff's perseverance and teamwork. We have a tremendous opportunity to affect our prison population positively, creating a lasting effect on the State's citizens and the budget of the State of SD. Through resources that are being developed, we will be better able to assist the offenders and increase their probability for success. They need these tools, and we have an obligation to provide them.

After a number of years of hard work by many DOC staff, the Comprehensive Offender Management System (COMS) project came to fruition in March as the new system for adults came on line following implementation of COMS in the juvenile division in June 2011. This positions DOC for current and future demands for data and operations support.

Our inmate crews were very busy this year with the ice storm in the Sioux Falls area in the spring. I am always impressed with the coordination between DOC and local communities. This involved a considerable effort with changing priorities and moving resources. We received many compliments from local governments and citizens alike.

The Department of Corrections aggressively pursued compliance with the Prison Rape Elimination Act (PREA) standards in FY2013. The Department initiated and was awarded a Byrne Justice Assistance Act grant to support compliance efforts. Adult and juvenile PREA coordinators led the Department's compliance efforts within their respective divisions. Curriculums for PREA incident investigator training were developed and implemented. Staff training and inmate education and awareness curriculums were updated and expanded. New departmental policies were drafted and existing policies updated to support compliance with PREA standards. The Department has greatly improved its efforts in protecting offenders from sexual abuse and harassment and is well on its way toward compliance with the federal requirements.

The reform of our Restrictive Status Housing was one of our goals in 2013. We are building additional recreation enclosures at SDSP, MDSP and SDWP. We are purchasing TVs for the Segregation units for inmates to be able to see the Weather Channel and as a vehicle for DOC to provide the inmates with instructional programming. We are pursuing programming and best practices to deal with this difficult inmate population. The excellent staff of the Crime and Justice Institute who received a grant from the Department of Justice will be assisting the SDDOC. 2014 will be a year of transition for the staff and inmates in Restrictive Housing status.

The West Farm in Sioux Falls re-opened under a contract with Sequel Youth Services. We are very proud of the work of SDSP's maintenance staff who prepared the property for juveniles transitioning home and the work of the juvenile corrections staff to help set up the program. The property may never have looked this good. This program provides a crucial building block for our young people, preparing them for release and the life that is ahead of them. I am thankful that Sequel has answered the call to partner with us; they are an excellent partner with an impressive reputation for helping youths.

We have accomplished much in 2013 and we will rise and respond to the challenges that 2014 brings. Our goals for 2014 include:

- Continue implementation of SDPSIA
- Formulating a plan to improve programming and a plan for step down for offenders in Restrictive Status Housing
- Continue to work on retention of valued staff



FISCAL YEAR 2013 SIGNIFICANT EVENTS

South Dakota enacted comprehensive reforms to the state's sentencing and corrections systems during state FY 2013. Governor Dennis Daugaard, Supreme Court Chief Justice David Gilbertson, Senate Majority Leader Russell Olson, and House Majority Leader David Lust established a bipartisan Criminal Justice Initiative workgroup representing the executive, judicial, and legislative branches of state government, law enforcement, prosecutors, defense attorneys, and substance abuse and mental health treatment providers. More than three dozen meetings were held across the state involving more than 400 stakeholders to help develop policy recommendations for the criminal justice system. The Pew Charitable Trusts and its partner, the Crime and Justice Institute at Community Resources for Justice, provided technical assistance to the workgroup.



Governor Dennis Daugaard signs Senate Bill 70 into law as Chief Justice David Gilbertson, House Majority Leader David Lust and Senate Majority Leader Russell Olson look on. Many members of the Criminal Justice Initiative Work Group, including Corrections Secretary Denny Kaemingk directly behind the Governor's chair, and state lawmakers were also on hand for the bill signing. The bill passed the Senate on a 31-2 vote and the House on a 63-7 tally.

The workgroup analyzed sentencing and corrections data, discussed programs, policies and practices, and examined options for reducing recidivism. The workgroup focused on research-based initiatives in issuing its recommendations to improve public safety, hold offenders more accountable and reduce spending.

The workgroup recommended that a number of policy changes be implemented to strengthen supervision and intervention, focus prison space on violent and career criminals, and ensure quality and sustainability of reforms.

Among the recommendations that impact the Department of Corrections (DOC):

- *Authorize earned discharge from parole supervision to focus resources on the most at risk to offend. This allows parolees to earn time off their term of supervision for every month of full compliance with their conditions of supervision. In the months during which the parolee is non-compliant, the days are not earned. A preliminary estimate indicates the long-term impact of the program would reduce the parole population by 37 percent.

- *Create a community supervision pilot program tailored for Tribal Communities. With the assistance of the Department of Tribal Relations, DOC is working to create one or two pilot programs to establish a specialized on-reservation supervision caseload of Native Americans on parole and improve cross-jurisdictional coordination.

- *Improve outcomes through a housing option for offenders released to parole. The workgroup recommends adding a transitional housing program to provide housing for parolees released to the Community Transition Program but who have an issue finding suitable housing upon release from prison and for those for whom housing is the primary obstacle to parole release.

- *Enhance parole supervision through evidence-based practices. This includes defining evidence-based practices in statute and requiring the use of validated risk and needs assessments. Case plans will be developed for all moderate-to-high risk parolees that address the risk factors identified by the assessments. Risk factors are targeted through supervision and intervention. Parole is required to use proven methods to encourage compliance with conditions, participation in interventions, and positive behavioral change; stay informed of the offender's conduct, compliance with conditions and progress in community-based interventions through visitation and required reporting with a frequency consistent with risk level, collateral contacts and information sharing; and create and utilize a system of swift and certain graduated sanctions and incentives to boost compliance with supervision.

- *Enhance training for decision makers and offender supervision officers. An annual training schedule is being established and evidence-based practices training is being provided for parole board members based on guidelines set by nationally recognized organizations.

DOC is developing performance measures related to implementing these reforms. Reports will be submitted to an Oversight Council which is responsible for monitoring and evaluating SDPSIA implementation.

FISCAL YEAR 2013 SIGNIFICANT EVENTS

Doug Weber, long-time Warden of the South Dakota State Penitentiary, retired June 8 following 32 years of distinguished service.

Warden Weber began his corrections career in 1978 at the State Penitentiary. After a brief stint away from the facility working in private business, he returned to the corrections field and worked his way up the ranks to serve as Training Officer, Major for Special Investigations and Associate Warden.

In 1996, Governor Bill Janklow named him as the Warden of the Penitentiary, replacing Joe Class. He was named Chief Warden in 1999, overseeing all of the adult correctional institutions in the state. He served as interim Secretary of Corrections from 2004-2005 while Tim Reisch attended U.S. Army War College.

At a retirement reception, Weber was lauded for his dependability, fairness, compassion and generosity by Corrections Secretary Denny Kaemingk. Governor Dennis Daugaard said Weber was confident, calm and inspiring even during the toughest of circumstances, and those problems that arose were addressed quickly because of Doug's leadership.



Doug Weber, above center, is pictured with Mike Durfee State Prison Warden Bob Dooley, left, and State Penitentiary Warden Darin Young, right.

Dooley was appointed to the chief warden position upon Weber's retirement and Young returned to the State Penitentiary as warden.

Bob Dooley, Warden of the Mike Durfee State Prison in Springfield, was appointed to the Chief Warden position upon Weber's retirement. Bob is responsible for the overall management and direction of all state-run adult correctional facilities and prison industries. He also oversees minimum-security units in Yankton and Rapid City.

Darin Young was hired as the new Warden at the State Penitentiary. Darin worked for the DOC for 21 years, beginning as a Correctional Officer in May 1990. He was promoted to unit management and security positions before being named Associate Warden in 2007. He left his DOC position to become the Warden of the Minnehaha County Jail in July 2011.

Two inmates were executed fifteen days apart in October 2012 after both refused to continue with potential appeals of their death sentences.

Inmate Eric Robert was put to death on October 15, roughly 18 months after he and another inmate killed Senior Correctional Officer Ronald "RJ" Johnson at the South Dakota State Penitentiary during a failed escape attempt. Inmate Donald Moeller was executed by lethal injection on October 30 for the 1990 rape and murder of 9-year-old Becky O'Connell of Sioux Falls.

The executions marked the first times that the state used a single drug, pentobarbital, in a lethal quantity sufficient to ensure the death of the inmate without the unnecessary and wanton infliction of pain. Pentobarbital was the only option for both Robert and Moeller since the state's supply of sodium thiopental expired in September 2012.

A screenshot of the Comprehensive Offender Management System (COMS) interface. The interface is a web-based application with a menu on the left side containing various options like 'Global Name Search', 'Name Search', 'Property / Clothing / Search', 'Legal / Sentence Calculation', 'Case Management', 'Release Plan', 'Assessments', 'Incidents & CAC', 'Offender Issues Tracking', 'Shift Logs', 'Security Threat Groups', 'Visits Management', 'Work Release Program', 'Custody Restrictions', 'Accredited Programs', 'Care in Placement', 'PEMS', 'Inquiries', and 'Report Submission'. The main area displays 'Offender Search' results for a search of 'DOE JOHN'. It shows a table with columns for Last Name, First Name, Middle Name, Gender, DOB, Age, Name Type, and Working Name. Below the table, there is an 'Offender Details' section with fields for Status, Height, Weight, Race, Physical Characteristics, and a photo of the offender. At the bottom, there are buttons for 'Create New Offender Record', 'Offender Addresses', 'Offender Court Cases', and a navigation bar with 'My Offenders', 'My Work', 'My Calendar', 'Offender Updates', and 'Offender Detail'.

With the first inmate count conducted on March 17, 2013, the adult division officially launched the new Comprehensive Offender Management System (COMS).

COMS replaces a series of stand-alone programs to track all aspects of offender management, including admissions, sentence calculations, case management, programs and services, property, incidents, grievances, visitation, financial systems and parole management.

COMS is a collaboration between the DOC and Syscon Justice Systems. The state first contracted with Syscon for an offender management system in the summer of 2008. The juvenile division went live with COMS in June 2011.

FISCAL YEAR 2013 SIGNIFICANT EVENTS



For an unprecedented third time, all of the state's juvenile corrections programs have reached the highest level status possible under a national project that measures conditions and treatment services provided to incarcerated youth.

All three of the reporting programs at the State Treatment and Rehabilitation (STAR) Academy near Custer obtained Level 4 status during the April 2013 data collection period for the Performance-based Standards (PbS) project.

South Dakota became the first state to have all of its reporting programs achieve Level 4 status in April 2011 and repeated the feat in October 2012.

PbS is a program developed by the Council of Juvenile Correctional Administrators (CJCA) for agencies and facilities to identify, monitor and improve conditions and treatment services provided to incarcerated youths using national standards and outcome measures. Data collections occur twice per year to measure safety, security, order, medical and mental health services, justice and legal rights, programming and reintegration planning.

A new juvenile corrections program opened in June 2013 on the state-owned campus known as West Farm near Sioux Falls.

The Department of Corrections juvenile division awarded a bid to Sequel Youth and Family Services to provide a 32-bed licensed group care program that provides transitional services to DOC youths returning to the Sioux Falls area.

Sequel was selected from competitive bids submitted during a Request for Proposals (RFP) process. Sequel is leasing the West Farm property from the state and operating the Sequel Transition Academy program there.



DOC crews assist with picking up large tree branches in Sioux Falls (above) downed by the April 9 ice storm and at the Mary Jo Wegner Arboretum east of Sioux Falls (right). Inmates worked more than 16,000 hours on the cleanup project.



State prison inmates and staff members from the South Dakota State Penitentiary and Yankton Minimum Unit were deployed to assist local emergency officials with storm cleanup efforts in the Sioux Falls area following a spring ice storm.

Penitentiary crews were used in the clean-up effort beginning April 15. The crews worked nearly every day until being released from the project on June 5. The Yankton crews were sent to assist in the area on April 20 and worked 12 days between Sioux Falls and Brandon. Inmates also assisted at the numerous tree branch drop-off sites in Sioux Falls.

Inmate labor continues to provide savings to taxpayers.

DOC crews provided more than 2 million hours of work for state institutions; state, federal and local government agencies; and non-profit groups during FY 2013.

FY 2013 Inmate Hours Worked	
DOC Institutional Support	1,570,659
Other State Institutional Support	166,157
Other State Agency Support	157,711
Non-Profit Agencies	116,768
Community Support	102,132
Emergency Response	24,842
Total Hours	2,138,269

STAFF ACCOLADES



State Penitentiary Warden Doug Weber presents Ron Donahue, right, with a plaque for being named SDSP Employee of the Year.



Mike Durfee State Prison Senior Claims Clerk Carol Hagen, left, receives the Employee of the Year Award from MDSP Deputy Warden Dallas Schneider.



Senior Correctional Officer Clayton Stoesser, left, is congratulated by SDWP Deputy Warden Steve Allard for being named the 2012 Employee of the Year for the Women's Prison.



Steve Hoiten, above right with SDSP Warden Darin Young, was selected as the Officer of the Year by the Sioux Falls Optimist Club.

Steve is an original member of the DOC Honor Guard and a member of the Special Operations Response Team.



Officer Gary Schumacher, above center, was named the Yankton Minimum Unit Officer of the Year by the Yankton Lions Club March 15.

Gary is pictured with YMU Unit Manager Becc Coyle, left, and MDSP Deputy Warden Dallas Schneider, right.

Gary began his corrections career in 1987.



Brookings Parole Agent Roxanne Fiechtner, center, receives the Parole Services Agent of the Year award from Doug Clark, Director of Parole Field Services, left, and Ed Ligtenberg, Executive Director of the Board of Pardons and Paroles, right.

Roxanne has worked for DOC for 8 years.



Sioux Falls Juvenile Corrections Agent Kent Ernster, right, receives the 2012 JCC Team Member of the Year award from 2011 winner Brad Cranston.

Kent began working for the juvenile division in July 2007.



State Penitentiary Deputy Warden Jennifer Wagner and Troy Nusz, State Penitentiary Physical Plant Manager, are pictured above with a 2012 Operation and Maintenance Wastewater Treatment Award from the South Dakota Department of Environment and Natural Resources. The award is for outstanding operation of the wastewater system and environmental compliance with its state surface water discharge permit during the past year.



SDSP Unit Manager Al Madsen, above, was presented with the Herm Venekamp Outstanding South Dakota Corrections Association Member award.

Al has worked for DOC for 33 years.



Kim Tvedt, Community Corrections Specialist, Watertown, above right, was the recipient of the South Dakota Corrections Association Outstanding Service Award.

Kristi Bunkers, Director of Juvenile Community Services, above left, presented the award to Kim.



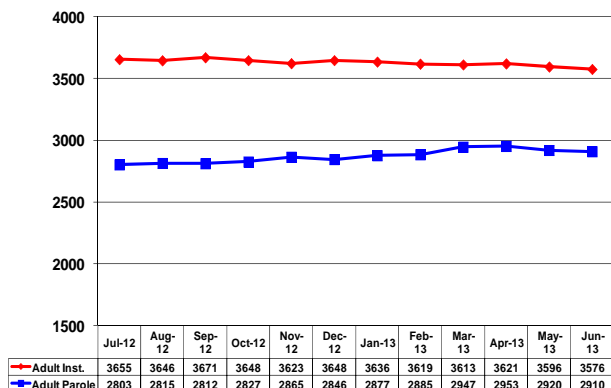
Lutheran Social Services honored the Department of Corrections as the 2012 Distinguished Community Partner of the Year.

Pictured above standing left to right: Susan Jacobs, Ed Ligtenberg, Amy Lein, Josh Klimek, Troy Ponto and Pam Linneweber.

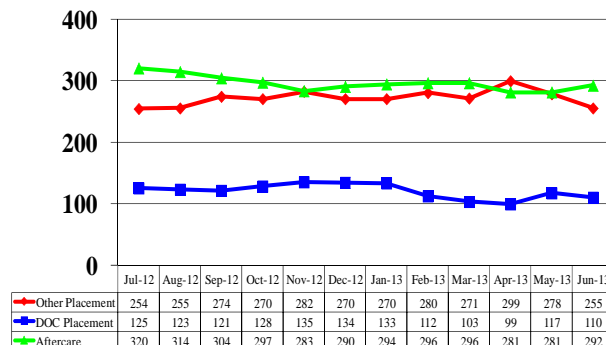
Sitting left to right: Denny Kaemingk and Kristi Bunkers.

STATISTICS

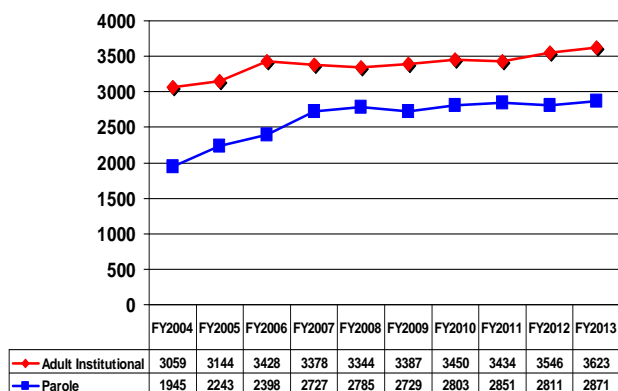
Adult Population Summary



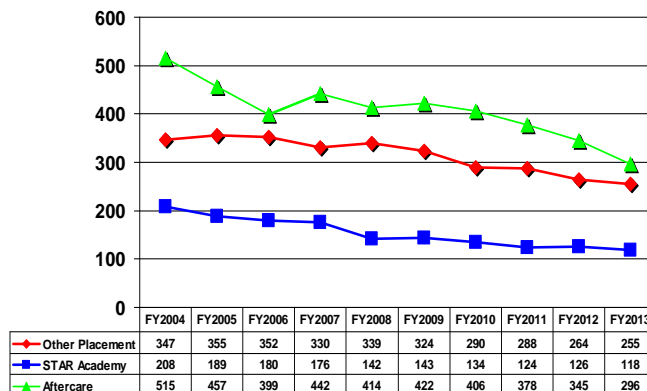
Juvenile Population Summary



Adult Average Daily Count by Fiscal Year

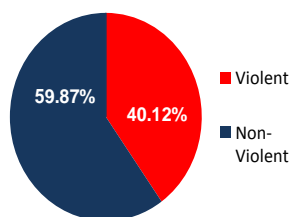


Juvenile Average Daily Population by Fiscal Year



Adult Inmates by Offense

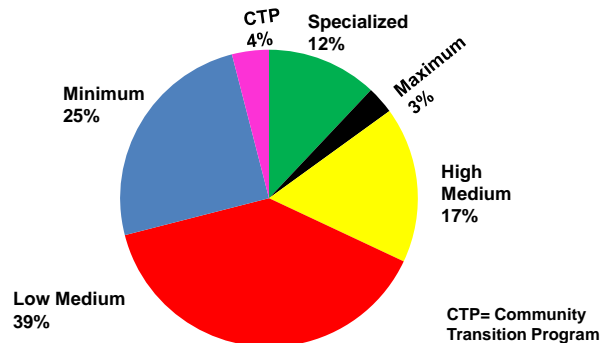
Violent vs. Non-Violent



Top 10 Crimes as of June 30, 2013

Crime	Inmates
Possession of a Cont. Substance	485
DWI (3rd, 4th and 5th)	398
Burglary (I, II, III, IV)	358
Grand Theft	303
Aggravated Assault	273
Rape (I, II, III)	248
Sexual Contact	206
Robbery (I,II)	149
Murder (I,II)	122
Distribution of a Cont. Substance	107

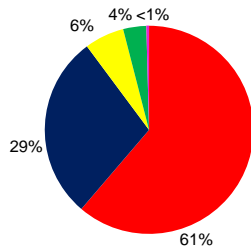
Adult Inmates by Custody Level



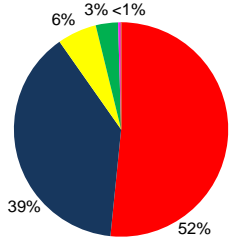
STATISTICS

Offenders by Race/Ethnicity

Adult



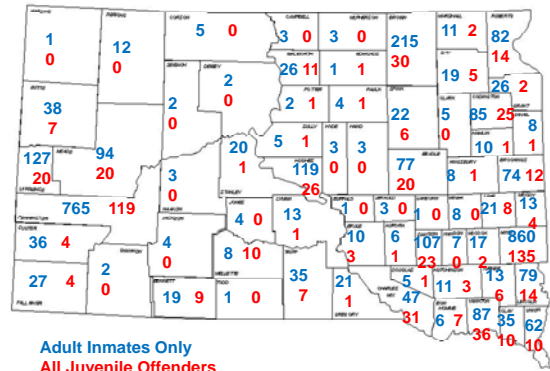
Juvenile



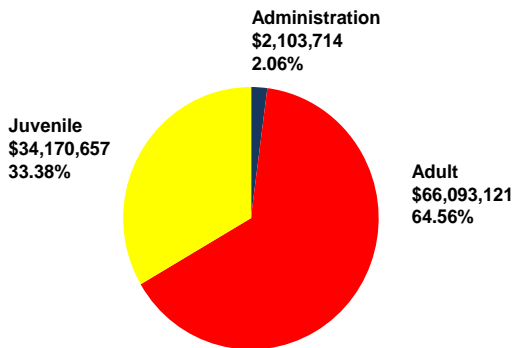
- Caucasian
- Native American
- African American
- Hispanic
- Asian

Numbers are rounded and may not equal 100%.

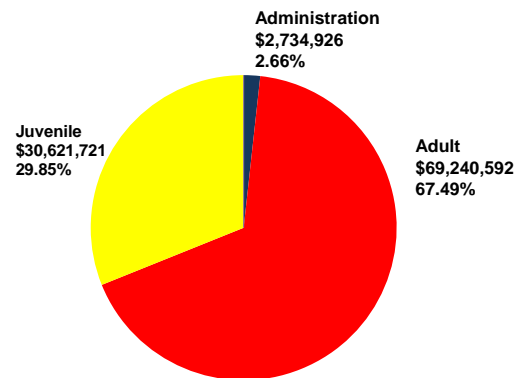
Offenders by County as of June 30, 2013



FY 2013 Budgeted



FY 2013 Expenditures



FY 2013 Per Diem Rates

Adult Facilities	
State Penitentiary	\$58.78
Jameson Annex Unit C	\$24.73
Mike Durfee State Prison	\$43.85
Rapid City Minimum Unit	\$38.62
Yankton Minimum Unit	\$26.37
Women's Prison	\$66.22
SDWP Unit H	\$35.17
SDWP Unit E	\$34.13
Juvenile Facilities	
Brady Academy	\$205.10
Youth Challenge Center	\$210.83
QUEST/EXCEL	\$203.37

FY 2013 Employees

Program	Employees
Administration	21
Mike Durfee State Prison	208
State Penitentiary	295.5
Women's Prison	70
Pheasantland Industries	14
Inmate Services	29
Parole	50
Juvenile Community Corrections	44.5
Youth Challenge Center	26
Brady Academy	26
STAR Academy	44.7
QUEST/EXCEL	28
Total	856.7

DIRECTORY

The South Dakota Department of Corrections is responsible for the management of the state adult prison system, the state adult parole system and the state juvenile corrections system, including juveniles committed to the Department of Corrections and placed in residential out-of-home placement, as well as youths who have completed their correctional placement and are on supervised release known as aftercare.

South Dakota Department of Corrections Administration

3200 East Highway 34,
c/o 500 East Capitol Ave.
Pierre, SD 57501-5070
Phone: (605) 773-3478
Secretary of Corrections Denny Kaemingk
Deputy Secretary Laurie Feiler
Director of Prison Operations Bob Dooley
Director of Grants & Research Kevin McLain
Director of Operations Scott Bollinger
Senior Staff Attorney Pat Pardy
Director of Community Service Darwin Weeldreyer
Evidence-based Practices Manager Kim Edson
Communications & Information Manager Michael Winder

Board of Pardons and Paroles

Executive Director Ed Ligtenberg
1600 North Drive
P.O. Box 5911
Sioux Falls, SD 57117-5911
Phone: (605) 367-5040

Classification & Transfers

Director Rick Leslie
Phone: (605) 367-5021

Central Records

Administrator Melinda Johnson
Phone: (605) 367-5140

Pheasantland Industries

Director Darold Diede
1600 North Drive
P.O. Box 5911
Sioux Falls, SD 57117-5911
Phone: (605) 367-5111

Adult Corrections Facilities



South Dakota State Penitentiary

Warden Darin Young
1600 North Drive
P.O. Box 5911
Sioux Falls, SD 57117-5911
Phone: (605) 367-5051



Jameson Annex

Warden Darin Young
1600 North Drive
P.O. Box 5911
Sioux Falls, SD 57117-5911
Phone: (605) 367-5120



Mike Durfee State Prison

Warden Bob Dooley
1412 Wood Street
Springfield, SD 57062-2238
Phone: (605) 369-2201



South Dakota Women's Prison

Warden Brenda Hyde
3200 E. Highway 34, Suite 1
c/o 500 East Capitol Avenue
Pierre, SD 57501
Phone: (605) 773-6636



Rapid City Minimum Unit

Unit Manager Darren Hall
2725 Creek Drive
Rapid City, SD 57703
Phone: (605) 394-5294



Yankton Minimum Unit

Unit Manager Becc Coyle
P.O. Box 9108
Yankton, SD 57078
Phone: (605) 668-3355

Juvenile Corrections

Juvenile Services

Director Doug Herrmann
Phone: (605) 394-1617

Juvenile Community Corrections

Director Kristi Bunkers
Phone: (605) 367-5547

State Treatment and Rehabilitation (STAR) Academy

Superintendent Jeff Haiar
Phone: (605) 673-2521



STAR Academy-West Campus

Administration, Youth Challenge
Center & Brady Academy programs
12279 Brady Drive
Custer, SD 57730
Phone: (605) 673-2521



STAR Academy-East Campus

QUEST and ExCEL Programs
25298 Badger Clark Road
Custer, SD 57730-9705
Phone: (605) 255-4835

A complete listing of Parole Services and Juvenile Community Corrections offices and contact information is available on our website at <http://doc.sd.gov/>.

50 copies of this report were published at a cost of \$XXXX per copy.